

Minutes  
Board of Supervisors  
Work Session  
March 3, 2020

Members Present: Morgan Phenix, Chairman At-Large  
D. Keith Guzy, Jr., District 1  
Allen Louderback, District 2  
Mark Stroupe, District 3  
Larry Foltz, District 4  
Jeff Vaughan, District 5

Staff Present: Amity Moler, County Administrator  
Regina Miller, Assistant County Administrator  
Nathan Miller, County Attorney  
Janeena Zalipski, Office Aide

**Call to Order:**

Chairman Morgan Phenix called to order the meeting of the Page County Board of Supervisors on March 3, 2020, at 6:00 p.m., in the Page County Government Center, 103 South Court Street, Luray, Virginia, noting all members were present.

**Closed Session:** 6:00 p.m.

**Motion:** Supervisor Guzy moved that the Page County Board of Supervisors convene in closed session under the Virginia Freedom of Information Act to consult with legal counsel regarding specific legal matters requiring the provision of legal advice, pursuant to Section 2.2-3711(A)(8) of the Code of Virginia; and to discuss the award of a public contract involving the expenditure of public funds, and to discuss the terms or scope of such contract, pursuant to Section 2.2-3711(A)(29) of the Code of Virginia. Supervisor Stroupe seconded and the motion carried by a vote of 6-0. Aye: Phenix, Guzy, Louderback, Stroupe, Foltz, Vaughan. Nay: None.

**Exit Closed Session:** 6:50 p.m.

**Motion:** Supervisor Guzy moved the closed meeting be adjourned and the Page County Board of Supervisors reconvene in open session. Supervisor Stroupe seconded and the motion carried by a vote of 6-0. Aye: Guzy, Louderback, Stroupe, Foltz, Vaughan, Phenix. Nay: None.

**Certification of Closed Meeting:**

To the best of my knowledge (i) only public business matters lawfully exempted from open meeting requirements under Section 2.2-3711 (A) of the Code of Virginia, 1950, as amended, and (ii) only such public business matters as were identified in the motion by

which the closed meeting was convened were heard, discussed or considered in the meeting.

<u>Recorded Roll Call Vote:</u>	<u>AYE</u>	<u>NAY</u>	<u>ABSENT</u>	<u>ABSTAIN</u>
D. Keith Guzy, Jr.	X			
Allen Louderback	X			
Mark Stroupe	X			
Larry Foltz	X			
Jeff Vaughan	X			
Morgan Phenix	X			

Recess: Chairman Phenix called for a brief recess before reconvening in open session.

Reconvene: Chairman Phenix reconvened the Board of Supervisors work session at 7:00 p.m., in the Board Room. The Call to Order was followed by a Moment of Silence and the *Pledge of Allegiance*.

**Discussion of Proposed Solid Waste Agreement with Rappahannock County:**

Nathan Miller, County Attorney, said this agenda item needs to be tabled because the matter is still in negotiation.

**Concurring Resolution Regarding a Financing by the Northwestern Community Services Board:**

Mike Elwell, Executive Director of Northwestern Community Services, said the Code of Virginia, Section 37.2-504(11) requires the authorization of the City Council and Board of Supervisors of the respective counties before NWCSB may borrow money. Mr. Elwell said NWCSB has been leasing space costing \$17,000 a month, and this loan will allow them to fund an acquisition, construction, renovation, improvement and equipping of property located in Frederick County, Virginia, to be used for an Outpatient Behavioral Health program. This will save over \$4,000 a month to reinvest in services. They plan to borrow up to \$4,000,000 for a bridge loan with BB&T (Truist) and then a permanent loan with the U.S. Department of Agriculture to fund the project. He emphasized that this debt does not transfer to the localities. He also announced they will be relocating their Luray office to leased space on General Drive (former Sentara medical office), Luray, and will offer more services in Page County to include, a walk-in clinic for children and adults, adult mental health, children's mental health, and provide substance abuse services. The Board endorsed the financing plans of the NWCSB through the adoption of the Resolution.

#2020-03

CONCURRING RESOLUTION OF THE BOARD OF SUPERVISORS OF  
THE COUNTY OF PAGE, VIRGINIA,  
REGARDING A FINANCING BY THE

## NORTHWESTERN COMMUNITY SERVICES BOARD

WHEREAS, the Northwestern Community Services Board (the “NWCSB”) was created pursuant to Chapter 5, Title 37.2 of the Code of Virginia (1950), as amended, by resolutions of the Board of Supervisors of the City Council of the City of Winchester, Virginia (the “City”) and Frederick County, Clarke County, Shenandoah County, Page County, and Warren County, Virginia (collectively, the “Counties”); and

WHEREAS, the NWCSB has represented to the County of Page that it desires to borrow up to Four Million Dollars (\$4,000,000) with a bridge loan with BB&T (Truist) to and then a permanent loan with the United States Department of Agriculture (USDA) fund, in part, the acquisition, construction, renovation, improvement and equipping of certain property located in Frederick County, Virginia, to be used, for an Outpatient Behavioral Health program and the payment of the financing costs therefore; and

WHEREAS, Virginia Code Section 37.2-504(11) requires the authorization of the City Council of the City and the Board of Supervisors of the respective Counties before the NWCSB may borrow money.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF SUPERVISORS OF PAGE COUNTY VIRGINIA, AS FOLLOWS:

1. The County hereby endorses the financing plans of the NWCSB, including a bridge loan with BB&T (Truist) to and then a permanent loan with the United States Department of Agriculture (USDA)
2. To the extent required by law, if at all, the County hereby endorses and further approves any necessary or appropriate actions of the NWCSB to effect such financing.

This Resolution shall be effective immediately.

**Motion:** Supervisor Vaughan moved to adopt #2020-03 Concurring Resolution for the Board of Supervisors of the County of Page, Virginia, regarding a financing by the Northwestern Community Services Board. Supervisor Louderback seconded and the motion carried by a vote of 6-0. Aye: Phenix, Guzy, Louderback, Stroupe, Foltz, Vaughan. Nay: None.

### **Radio System Update:**

Cheryl Giggetts, CTA Consultants, gave a presentation on the updates received after the initial presentation she gave the Board in January 2020. The County needs an updated public safety radio system to provide reliable coverage and communication to the first responders in time of emergency. The current system has coverage in approximately 60% of the county and the portable radios will meet the end of life this year.

The two proposals received were from L3Harris Technologies and Motorola Solutions. CTA reviewed the updated coverage guarantee provided by L3Harris, updated schedule provided by Motorola, updated pricing of multiband subscribers provided by Motorola, and updated quantity and type of subscriber units provided by user agencies.

L3Harris Proposed System Design:

- 800 MHz P25 Phase 2 Trunked Radio System (Connect to Harrisonburg/Rockingham P25 Core)
- 4 RF Sites (Big Mountain, Kibler Hill, Piney Hill, Tanners Ridge, Jollett (if necessary))
- 4 Channels
- Simulcast
- Microwave Ring (ECC included; Connect to Harrisonburg/Rockingham Microwave Ring)
- Upgrade UHF paging system/Utilize existing pagers

The coverage guarantee from L3Harris was: 90% for mobile, 94% for portable outdoors, and 95% for portable inside light buildings. She noted that if L3Harris is unable to meet these percentages, they will add a site in Jollett, at no cost to the County.

L3Harris Proposed Interoperability:

- 800 MHz (Harrisonburg/Rockingham)
- UHF/VHF/700 MHz/800 MHz (Multi-band radios)
- Interoperability Considerations (Increased communications with other coming into Page County; Confined by your coverage footprint)

Motorola Proposed System Design:

- UHF P25 Phase 2 Trunked Radio System
- 4 RF Sites (Big Mountain, Tanners Ridge, Shenandoah Valley Electric, Jollett)
- 4 Channels
- Simulcast
- Microwave Ring (ECC included; Single Monitored Hot-Standby Spur to Jollett)
- New UHF Paging System/Utilize Existing Pagers

The coverage guarantee from Motorola was: 95% for mobile, 95% for portable outdoors, and 95% for portable inside light buildings.

Motorola Proposed Interoperability:

- UHF/VHF/700 MHz/800 MHz (multi-band radios)
- Interoperability Considerations (Increased communications with others coming into Page County; Confined by your coverage footprint)

Ms. Giggetts reviewed the evaluation criteria with 100 allowed points for technical merit and 43 allowed points for pricing. The new allocation of technical points for L3Harris is 88.81 from 81.33 and 86.85 from 87.26 for Motorola. The allocation of pricing points for L3Harris was 39.28, in the January presentation and is now 38.84, and 40.21 from 41.54

for Motorola. The total allocation of points for L3Harris went from 120.61 to 127.65 and 127.06 from 128.80 for Motorola. The total pricing for L3Harris went from \$9,995,853.02 to \$9,494,654.73 and Motorola was \$9,754,820.17, is now \$9,432,419.14. She reviewed the proposal advantages and negotiation considerations for both companies.

Ms. Giggetts highlighted that the variance between the two proposers' score is less than 1 point. It was the opinion of CTA and the Evaluation Team that either vendor will provide a public safety communications system that will meet the needs of the Page County users. CTA recommended Page County include inputs from the user community in making the final award. Both proposers are holding current pricing until March 31, 2020.

**Radio System Contract Award:**

Following the Radio System presentation, Mrs. Moler indicated that input was solicited from each stakeholder organization requesting their radio system preference and the reason for their choice. Every organization, except one, chose L3Harris Technologies, mainly for core redundancy, seamless interoperability and radio pricing.

**Motion:** Supervisor Vaughan moved to award the proposed radio system contract to L3Harris Technologies, with the overall cost of the radio system implementation, including a 15-year maintenance cost of \$9,494,654.73. Supervisor Stroupe seconded and the motion carried by a vote of 4-2. Aye: Louderback, Stroupe, Vaughan, Phenix. Nay: Guzy, Foltz.

**Special Entertainment Permit – 2020 Willow Creek East Scout Competition:**

Liz Lewis, Economic Development/Tourism Coordinator, explained that a special entertainment permit application was received from Troop 4, Scouts BSA. They are requesting a permit for the 2020 Willow Creek East Scout Competition, which is a 10-station timed Scouts BSA competition emphasizing scout spirit and competition on April 17-19, 2020. The event will be held at Lake Arrowhead, 265 Lake Arrowhead, in Luray. She recommended approving the special entertainment permit.

**Motion:** Supervisor Guzy moved that the Board of Supervisors approve the Special Entertainment Permit application for the 2020 Willow Creek East Scout Competition, Saturday, April 17, 2020 – Sunday, April 18, 2020. Supervisor Vaughan seconded and the motion carried by a vote of 6-0. Aye: Louderback, Stroupe, Foltz, Vaughan, Phenix, Guzy. Nay: None.

**Review of the Draft Comprehensive Plan:**

Liz Lewis, Economic Development/Tourism Coordinator, explained that according to Virginia Code Section 15.2-2230, the Comprehensive Plan must be reviewed by the planning commission and governing body once every five years. Since 1980, each Virginia locality has been required to have a comprehensive plan. According to Virginia Code Section 15.2-2223, the local planning commission shall prepare and recommend a

comprehensive plan for the physical development of the territory within its jurisdiction and every governing body shall adopt a comprehensive plan for the territory under its jurisdiction. A comprehensive plan is general in nature, and with its accompanying maps, charts, and descriptive information, shows the locality's long-range recommendations for the general development of the territory.

Since 2013, the Planning Commission Comprehensive Plan Sub-Committee has been reviewing Volumes 1 and 2 of the Plan. The Planning Commission's public hearing was held on January 28, 2020, and unanimously recommended approval of the amendments to the Page County Board of Supervisors as documented.

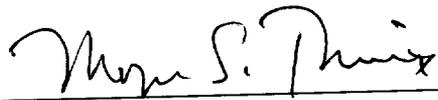
**Motion:** Supervisor Vaughan moved that the Page County Board of Supervisors hold a public hearing on Page County Comprehensive Plan Volume 1 and 2 at the Board's April 21, 2020 regular meeting, and direct staff to provide adequate notice of such hearing in accordance with the Code of Virginia Section 15.2-2204. Supervisor Guzy seconded and the motion carried by a vote of 6-0. Aye: Stroupe, Foltz, Vaughan, Phenix, Guzy, Louderback. Nay: None.

**Preliminary School Budget Review:**

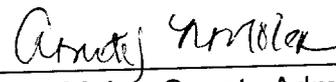
Wendy González, School Superintendent, presented the Superintendent's proposed operational budget for FY21. She reviewed the revenues and noted that the total for FY 2020 was \$39,963,611. The net proposed increase in state funding for FY 2021 is \$1,699,822 while a decrease is proposed for Federal funding at \$24,200, a decrease for recovered costs/other revenue at \$925,400, and a decrease for local funding at \$18,779. The net total projected FY 2021 revenue is \$40,695,054. Next, she reviewed the expenditures. The net expenditures for FY 2021 is \$39,039,048. The additions needed total \$2,246,450, which include \$720,000 for health insurance fringe, \$195,591 for VRS mandated increase, \$470,942 for 2% salary increase, \$148,626 Shenandoah Valley Regional Costs, \$480,000 SOQ requirements, and \$231,291 for other. This would bring the net projected FY 2021 expenditures to \$41,285,498. The net amount needed from the Board would be \$590,444 for their operational budget. She noted that this does not include the needs outlined in their 10-year CIP. She said this is their preliminary budget because the Governor's budget is not finalized so they do not have the final figures yet from the state.

**Adjourn:** 8:47 p.m.

With no further business, Chairman Phenix adjourned the meeting.



Morgan Phenix, Chairman



Amity Moler, County Administrator